

AGENDA ITEM

REPORT TO HEALTH & WELLBEING BOARD

DATE 30/10/19

REPORT OF DOMESTIC ABUSE CO-ORINATOR

1. DOMESTIC ABUSE STRATEGY REVIEW

- 1.1 The work towards the five year Domestic Abuse strategy is currently at the half way point. Given this, it would be useful for members to have a full review as to the progress towards each of the 38 commitments set out in the strategy. Appendix 1 sets out each of the commitments, with an amalgamation of all the work delivered so far from the past three years' worth of action plans (each of which have been RAG rated).
- 1.2 The work towards the strategy is going well overall. Some of the commitments are rated as green however, work may continue on these as we progress over the forthcoming years such as training. This is because some of the areas need continuous work and development. Also, some commitments have not yet been worked on (those RAG rated as grey) and these will remain the focus for the remaining two years of the strategy.
- 1.3 Members can request full details of each commitment via the yearly action plans. Please contact Rachel Batey on rachel.batey@stockton.gov.uk for the full detailed action plans.

2. KEY ACHIEVEMENTS

- 2.1 Through the life of the strategy, there have been some positive achievements and progress made in relation to Domestic Abuse both nationally and locally- in particular:
 - Introduction of MATAAC (Multi-Agency Task and Coordination group) in 2018 within Cleveland with a focus on serial perpetrators of Domestic Abuse. This is already noticing a positive impact with an average of 13% reduction of domestic abuse incidents from those perpetrators subject to MATAAC.
 - Stockton becoming successful as one of three pilot sites for the Whole Housing and Domestic Abuse Pilot- with Stockton Borough Council leading the way locally in creating a model response to a diverse range of DA survivors in all types of housing tenures and settings. This has also allowed the review and development of the 'Safe at Home' scheme on offer within Stockton.
 - Department for Education- Introduction of compulsory relationships education and Relationship & Sex Education from September 2020 which will include training for teachers locally and resources around domestic abuse (*age appropriate*)
 - A push within Stockton on Tees in terms of awareness and extensive support for employers in recognising the impact of domestic abuse within the workplace and how best to support employees. The Domestic Abuse

Champions network within Stockton is continuing to expand and upskilling champions to raise awareness within their own organisations and provide them with the ability to signpost colleagues for support if they experience domestic abuse

- Harbour, the commissioned Domestic Abuse specialists for Stockton, now offering a wide range of support packages including a wide range of support for perpetrators via their Domestic Abuse Preventions Programmes. Harbour are also delivering a pilot in Stockton of the NSPCC's DART (Domestic Abuse Recovering Together) programme for victim mothers and children to support recovery.
- Review of the Domestic Abuse Operational Group means areas that are of concern (such as the high repeat figure within Stockton compared to the national average) as well as areas that we need to learn more about (such as Stalking and Child to parent abuse) will now have time dedicated to each subject in more detail via specific task and finish groups.

3. KEY PRIORITIES

3.1 The development of the yearly action plans depend on a multi-agency approach from the development of the particular action and milestones to the updating on delivery and performance. At times, engagement with some organisations has proved difficult in terms of commitment to the actions as well as updating on progress. However, the Domestic Abuse Steering Group have been informed when this is occurring and have supported in providing a resolution to this.

3.2 The Domestic Abuse Operational group will now be focusing on priority areas that will feed into the Domestic Abuse Steering Group. These include a focused group doing a deep dive exercise with the top 10 repeat victims due to the high repeat rate within Stockton on Tees. This has been on hold due to GDPR issues from Cleveland Police however, this has now been resolved and Cleveland Police have identified the top 10 repeat cases for Stockton so this work can now take place.

3.3 As well as repeats, the Domestic Abuse Operational group will also be focusing on Operation Encompass, Child to parent abuse and a focus on preventative interventions.

4. KEY STATISTICS

4.1 Between March 2017 and March 2018 both incidents and crimes related to domestic abuse have risen across all areas. Nationally incidents and crimes have risen by 12% in one year, 14% in the North East and only 5% in the Cleveland area (Year end 2017: 15, 535 incidents and crimes compared to Year end 2018: 16, 329).

4.2 The Repeat victim rate between April 2018 and March 2019 was at 46.9%. The Domestic Abuse Operational Group are due to do a deep dive into the top ten domestic abuse repeat cases (as identified by Cleveland Police) to understand this figure in more detail.

4.3 In terms of referrals into Children's services, one in ten were domestic abuse related. In relation to Adult Safeguarding, 17% were domestic abuse related at the referral point (most of which were financial abuse).

5. DOMESTIC ABUSE BILL 2019 UPDATE

5.1 MP's debated the second reading of the Domestic Abuse Bill in the House of Commons on the 2nd October 2019.

5.2 The Bill passed second reading without a division and now progresses to Committee stage. A carry over motion was also passed meaning that, if necessary, the Bill can continue its passage through Parliament in the next Parliamentary session.

3. CHILDREN AND YOUNG PEOPLE'S DOMESTIC ABUSE SCRUTINY REVIEW

3.1 The Children and Young People's select committee are currently reviewing Domestic Abuse. The overall aim of the review is to better understand the impact of domestic abuse on children and the effectiveness of interventions to inform the Domestic Abuse Strategy and future commissioning decisions.

3.2 The review involves input from SBC Children's Services, SBC Public Health, SBC DA Coordinator, Harbour Domestic Abuse services, Cleveland Police and the Office of Police and Crime Commissioner. The review will take approximately 5 months to complete with a report to Cabinet in January 2020.

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Useful links

- Domestic Abuse Bill update: <https://services.parliament.uk/Bills/2017-19/domesticabuse.html>

Domestic Abuse Full Strategy Review (Appendix 1)

Strategic commitment	Progress so far...	RAG rating
Priority 1: Culture change		
1.1 As a collaborative, implement consistent, evidence-based domestic abuse policies for employees and service users	<ul style="list-style-type: none"> • Office of Police & Crime Commissioner provided a template DA policy to support organisations who wished to implement • Everyones Business supporting several large organisations to implement DA policies and procedures as well as delivering specialist training • Links with Better Health at Work award 	
1.2 Implement a whole school approach to Healthy Relationships	<ul style="list-style-type: none"> • Relationship Education for Primary Schools and Sex & Relationship Education for Secondary schools becomes compulsory from September 2020 • Education Improvement service have held North East Regional event for schools to update around statutory RSE and Health held in April 2019. They have been working in partnership with 0-19 service to ensure best practice and use of evidence-based, quality assured resources in sessions for Y5&6 pupils • Evidence based, quality assured resources shared via email distribution to key contacts regularly. Personal Development Networks currently being planned to commence from Autumn term 2019 where CPD will be rolled out to school staff. 	
1.3 Use social marketing methods to engage local communities	<ul style="list-style-type: none"> • Violence against Women and Girls Communications Strategic group was formed in 2018 to provide a consistent approach to engaging local communities in various awareness raising activities linked to Domestic Abuse. Stockton DA Coordinator is a member of the group <p>To note: 2018/19 action plan included the idea of rolling out 'Community DA champions'. This will be picked back up in the 2020/21 action plan</p>	
1.4 Train and raise awareness among key social role models	<ul style="list-style-type: none"> • Domestic Abuse Champions training rolled out across Stockton on Tees in 2017 and Harbour coordinate the champion's network across Stockton regularly. Work is continuing on DA Champions training • CCG rolled out GP/ GP practice staff training events which includes DA awareness 	

	<ul style="list-style-type: none"> • Hartlepool & Stockton Health secured £3,000 worth of funding from Health Education England to run DA training (commissioned Harbour) to target registered nurses, GPs and Administrative teams • Stockton-on-Tees Public Health team commissioned bespoke Domestic Abuse training in 2017 for a wide multiagency audience of frontline professionals who come into contact with adults and young people across the borough of Stockton on Tees (a total of 240 professionals were trained) • Cleveland Police rolled out Coercive control training in 2018 to all police staff as well as other frontline professional across Cleveland • Roll out of ‘Everyones business’ in which organisations will receive specialist DA training for line managers- Winter 2019 • Stockton Borough Council were successful in securing funding via the Whole Housing Domestic Abuse pilot- enabling access to free training for Private landlords and other key housing providers 	
<p>1.5 Increase frontline staff's confidence, awareness and practice that is sensitive to the issues surrounding domestic abuse</p>	<ul style="list-style-type: none"> • Cross reference 1.4 • Trauma Informed training delivered to key staff within housing, drug and alcohol services, mental health services and adult safeguarding as part of the Navigator Project funding • This commitment will continue over the coming years via a mapping exercise for training availability re DA across Stockton on Tees 	
<p>1.6 Provide parenting programmes which instil self-worth, self-respect and emotional literacy in both parent and child</p>	<ul style="list-style-type: none"> • Education Improvement Service have provided parent sessions in 5 primary schools around the compulsory Relationship Education from 2020. • Harbour are delivering a pilot Domestic Abuse, Recovering Together programme (DART) which entails children and mothers talking to each other about domestic abuse, learn to communicate and rebuild their relationship <p>To note: <i>DART programme is a pilot only. Potentially needs exploring further</i></p>	

Priority 2: Early Help		
<p>2.1 Ensure effective approaches to referral and assessment of risk</p>	<ul style="list-style-type: none"> • A review of the Early Help offer was completed in 2018 which ensures effective pathways are in place. The development of the approach to recognise and respond to domestic abuse will continue via the work of the Community Partnership Manager across all aspects of Early Help. This work also ties into the need to embed the relationship model across early help to impact on behaviour and resilience for families. • A seconded Harbour link worker remains within the Early Help team and CHUB to ensure specialist input to assessment of referrals <p>To note: <i>Exploration of the 'Safe and Together' model will be potentially captured in future action plans</i></p>	
<p>2.2 Share information and case management approaches</p>	<ul style="list-style-type: none"> • Operation Encompass is a great example of how information sharing can support children and young people witnessing domestic abuse. Exploration of replicating Operation Encompass information sharing system with GPs and other key healthcare providers is currently underway <p>To note: <i>more work is required on this commitment and will be explored in future action plans</i></p>	
<p>2.3 Develop approaches to relationship support for parents</p>	<ul style="list-style-type: none"> • The Reducing Parental Conflict Programme is being delivered across England within four regions known as Contract Package Areas. The CPA's are led by Gateshead, Westminster, Hertfordshire and Dorset. Stockton is part of the North East CPA led by Gateshead, and this programme has 3 strands that professionals have access to: <ul style="list-style-type: none"> ➤ Strategic Leadership Support ➤ Practitioner Training ➤ Specialist relationship interventions 	
<p>2.4 Explore models for delivering specific school based programmes</p>	<ul style="list-style-type: none"> • Harbour Specialist DA services have school based programmes ready to deliver but this is not part of the commissioned service for Stockton. 	

	<ul style="list-style-type: none"> Public Health & Education Improvement Service have explored evidence based school specific programmes as a package of resources and these will be shared via Personal Development Networks (6 across the school year for both Primary and Secondary schools); Governor briefings re statutory responsibilities relating to sex and relationship education; 23 schools in Stockton are now early adaptor sites which get targeted support and training will be rolled out to Governors and schools around SRE. 	
<p>2.5 Consider a 'one-stop' shop approach for victims seeking support</p>	<p>This commitment has not yet been explored and will be captured in the remaining two years of the strategy.</p>	
<p>2.6 Consider options for a Multi-Agency Task and Co-ordination (MATAc) group to jointly resolve issues for victims and/or the whole family</p>	<ul style="list-style-type: none"> MATAc was first introduced in June 2018 and is coordinated by a role within Cleveland Police. Since the beginning of the roll out, 100 perpetrators have been monitored and they've found a 13% reduction on offending behaviour. The MATAc is a multi-agency approach 	
<p>Priority 3: Perpetrators</p>		
<p>3.1 Ensure our frontline and specialist services are up-skilled to be able to identify; approach; engage and rehabilitate perpetrators of abuse.</p>	<ul style="list-style-type: none"> Cross reference 1.5 Harbour, the commissioned specialist service, offer the 'Domestic Abuse Prevention Service' which includes a wide range of interventions for perpetrators- including young perpetrators and female perpetrators MATAc <p>To note: work will continue over remaining years of the current strategy to look at the training offer for DA in Stockton on Tees via a mapping exercise.</p>	
<p>3.2 Work with schools and the Youth Offending Team to identify and support teenagers with conduct issues</p>	<ul style="list-style-type: none"> Child to parent abuse group has been formed and is on-going, consisting of representatives from Edge of Care, YOT, Preventions and Harbour to examine: <ul style="list-style-type: none"> ➢ Extent of child to parent abuse in Stockton ➢ Review current offer of support/ programmes to children displaying aggressive behaviour towards parents/ carers 	


	<ul style="list-style-type: none"> ➤ Explore/ recommend a way to coordinate the offer and potentially, identify a need to develop the offer further • YOT currently deliver the RESPECT programme for healthy relationships • Early Intervention Coordinators (Cleveland Police) deliver interventions ('Let's get along') for children who are violent/ abusive towards family members 	
3.3 Better understand the extent of substance misuse and alcohol's role in domestic abuse locally.	<ul style="list-style-type: none"> • The alcohol JSNA was signed-off by the Adults' Health & Wellbeing Partnership in January 2019. The main strategic issue identified was alcohol related harm and how the perpetration of domestic abuse is closely associated with alcohol consumption 	
3.4 Influence the development and delivery of the local Alcohol Strategy to ensure greater combined impact.	<ul style="list-style-type: none"> • Representatives from PH, CCG, NHS Foundation Trust & Police Crime Commissioner's Office have formed a core working group to begin to develop a strategic response to 'the causes and impacts of alcohol-related harm in Stockton-on-Tees' with support from the LGA & Design Council. The core working group is hosting a stakeholders' event in February 2019 to present their insights and to seek input to the development of a collaborative strategic action plan. • The joint Health and Wellbeing strategy (2019-2023) references the links between alcohol misuse and domestic abuse 	
3.5 Introduce a tailored approach to specialist service perpetrator programmes	<ul style="list-style-type: none"> • Cross reference 3.1- Harbour, the commissioned specialist service, offer the 'Domestic Abuse Prevention Service which includes a wide range of interventions for perpetrators- including young perpetrators and female perpetrators 	
3.6 Seek to better understand the extent and role of substance misuse and alcohol in domestic abuse locally.	<ul style="list-style-type: none"> • Cross reference 3.3 	
Priority 4: Victims		
4.1 Strengthen the role of local healthcare services in identifying victims of domestic abuse	<ul style="list-style-type: none"> • Cross reference 1.4- DA training (commissioned Harbour) delivered to registered nurses, GPs and Administrative teams 	

	<ul style="list-style-type: none"> • GP pilot with 3 Stockton GP surgeries- a seconded Harbour specialist worker based within the surgeries seen shared learning across the practices as well as an increase in referrals into Harbour • 2019/20 DA action plan includes exploration of replicating Operation Encompass with healthcare services <p>To note: this work will continue and will form part of future action plans</p>	
<p>4.2 Improve referrals of victims for specialist support from within the healthcare setting</p>	<ul style="list-style-type: none"> • Cross reference 1.4 • Harbour referral form was altered into a shorter version to encourage health care professionals to refer. The new form was shared amongst appropriate networks. • GP Pilot by Harbour, seen an increase in referrals from GP surgeries. However, the pilot has now ended. <p>To note: <i>this work will continue to be monitored as part of the Harbour contract review meetings and fed into the DA Operational meetings as referrals from healthcare settings are still overall low in comparison to other referrers</i></p>	
<p>4.3 Training for frontline healthcare staff to support the implementation and follow up to a routine inquiry</p>	<ul style="list-style-type: none"> • Cross reference 1.4 <p>To note: <i>this work will be need to be done on a wider scale than it already has. Links to the DA training mapping exercise</i></p>	
<p>4.4 Make sure that victims of domestic abuse find support easily.</p>	<ul style="list-style-type: none"> • Harbour have a new model in which makes the service offered to victims much easier to navigate- one referral route and a lead practitioner overseeing their engagement in all areas of Harbour • Referrals and engagement with Harbour are continuously monitored as per contract review meetings • Specific work to increase awareness to male victims continues to be completed and Harbour has seen a slight increase due to this. This will continue to be explored via the DA operational meetings • Links to LGBT forum have been established to encourage access for this marginalised group 	

	<ul style="list-style-type: none"> As part of the Whole Housing DA Pilot, the Safe at home scheme has been reviewed in Stockton to ensure a smooth referral process for victims and to enable victims to stay in their own home (dependent on risk) 	
4.5 Provide exemplary support to victims to navigate our systems	<ul style="list-style-type: none"> Deep dive exercise due to begin Autumn 2019 to look at the top 10 DA repeat cases within Stockton to look at how they could be better supported Stalking task and finish group- looking at the extent of stalking within Stockton and exploring whether enough support is available for victims who experience stalking 	
4.6 Strive for a sensitive, consistent, cohesive approach to criminal and family court proceedings	<ul style="list-style-type: none"> The <i>Whole System approach to DA</i> (OPCC) created new roles to work specifically within the criminal and family courts to improve the experience for victims and increase awareness of professionals. The roles are- Civil and Family Court Liaison Workers and Criminal Justice Liaison Worker. 	
4.7 Work with colleagues across the system to ensure meaningful consequences for perpetrators.	<ul style="list-style-type: none"> Cross reference 2.6- Introduction of MATAC 	
4.8 Provide exemplary levels of support to our victims in their pursuit of prosecution and a life free from violence.	This commitment has not yet been explored and will be captured in the remaining two years of the strategy.	
Priority 5: Children and Young People		
5.1 Raise young people's and parents' awareness of online safety	This commitment has not yet been explored and will be captured in the remaining two years of the strategy.	
5.2 Understand the impacts of Domestic Abuse on Children and Young People and provide better support	<ul style="list-style-type: none"> Cross reference 2.2- Operation Encompass Family Group Conferencing offer -dealing with a large percentage of domestic abuse cases Children and Young Peoples service remains part of the current Harbour contract- offering one to one work as well as group work. DART programme is currently being delivered in Stockton as a pilot- supporting mother and child who have experienced/ witnessed domestic abuse 	

	<ul style="list-style-type: none"> • 2019 Children and Young people’s scrutiny review is currently examining the support available to children and young people relating to domestic abuse 	
5.3 Work with communities and colleagues in the voluntary sector to establish the extent of Honour Based Violence and Forced Marriage across the borough	<ul style="list-style-type: none"> • A study was completed in 2018 between University of Teesside and Cleveland police called ‘Honour Based Abuse, Female Genital Mutilation & Forced Marriage: A study within Cleveland Police’ which found: difficulty obtaining statistics that accurately reflect the scale of the problem in Cleveland • Work will continue on this commitment with a focused piece of work as part of the DA Operational group. A representative from Halo is now a member of the DA operational group 	
5.4 Work with the Local Safeguarding Children Board (LSCB) and Teeswide Safeguarding Adults Board to ensure appropriate protocols for FGM are implemented.	<ul style="list-style-type: none"> • TSAB refreshed their Safeguarding policy in November 2018 which includes response to FGM. A decision making guide for professionals is also readily available and includes FGM as a serious safeguarding issue • LSCB website includes professionals response to FGM 	
5.5 Use a multi-agency approach to work with young people who are perpetrators of domestic abuse	<ul style="list-style-type: none"> • Cross reference 3.2 • An example of the work that has already come out of the ‘Child to parent abuse task group’ is links between Edge of Care service and Harbour. They have identified a close supportive model where Harbour are going to directly support the intervention workers from edge of care- this will be ran as a pilot and the outcomes will be incorporated into a larger report of the work around child to parent abuse • Harbour’s current contract offers support to young people who are perpetrators of domestic abuse 	
Priority 6: Working Together		
6.1 Work across and within our organisations to develop a unified and cohesive approach	<ul style="list-style-type: none"> • DA coordinator post works across statutory, local, private and voluntary organisations to promote the work on going with domestic abuse in Stockton and ensuring all organisations are kept up to date with any new legalisation etc • All the work of the DA coordinator and progress towards the DA Strategy are fed into the DA Operational meetings and DASG 	

<p>6.2 Share information and expertise so that no risks or potential solutions are missed</p>	<ul style="list-style-type: none"> • Introduction of '<i>Team around the Individual</i>'- ideal for cases that do not meet MARAC threshold • MATAAC/ MARAC • Operation encompass • Harbour link workers seconded into Early Help, CHUB and Children social care teams • Whole Housing Domestic Abuse pilot • Monitoring of the Governments DA Bill 	
<p>6.3 Harness skills across our organisations to prevent, intervene, treat and enforce as appropriate to the needs of our clients</p>	<ul style="list-style-type: none"> • Cross reference 1.1 & 1.4 • Whole Housing Domestic Abuse pilot • Domestic Abuse awareness and sensitive practice is clearly specific in the new service specifications for both Drug and Alcohol contracts- (starting 2020) 	
<p>6.4 Promote our shared vision through all that we do as employers, service providers and employees.</p>	<ul style="list-style-type: none"> • Cross reference 1.1 • Domestic Abuse champions network- overseen by Harbour / continuous promotion of the network and training available to deliver more champions 	
<p>6.5 Strengthen our role in prevention, as well as consistently striving to be innovative and exemplary in our provision of support and recovery to those affected by domestic violence and abuse.</p>	<ul style="list-style-type: none"> • Cross reference 1.4 & 1.5 • Stockton were successful in becoming one of three areas in England to pilot the Whole Housing Domestic Abuse project • Navigator project- Stockton are one of six local authority areas taking part in the project which supports complex needs victims of domestic abuse specifically in relation to their accommodation needs • DART programme- Harbour are piloting the programme which supports the mother and child(ren) in recovering from domestic abuse • Stockton featured as a case study area as part of the "Domestic Abuse Services: Audit of Funding and Commissioning of Domestic Abuse Services in England" (July, 2018) 	

<p>6.6 Maximise funding opportunities and resources in our delivery of our strategy</p>	<p>This commitment has not yet been explored and will be captured in the remaining two years of the strategy.</p>	
<p>6.7 Share the responsibility for delivering this strategy and monitoring our progress towards identified measures of success</p>	<ul style="list-style-type: none"> • Continuous monitoring of the strategy via DASG • A review of the DA Operational Group has ensured each DA action plan and the overall strategy are a key focus in which these meetings will have continuous oversight • The role of DA coordinator supports this commitment 	